IN THE HIGH COURT OF GUJARAT AT AHMEDABAD

SPECIAL CIVIL APPLICATION No. 51 of 2006

For Approval and Signature:

HONOURABLE MR.JUSTICE P.B.MAJMUDAR

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1 Whether Reporters of Local Papers may be allowed to see the judgment ?

2 To be referred to the Reporter or not ?

3 Whether their Lordships wish to see the fair copy of the judgment ?

4 Whether this case involves a substantial question of law as to the interpretation of the constitution of India, 1950 or any order made thereunder ?

5 Whether it is to be circulated to the civil judge ?

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JASHUBHA LADHUBHA ZALA - Petitioner(s)
Versus
COMMISSIONER OF POLICE & 2 - Respondent(s)

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Appearance :
MR BC DAVE for Petitioner(s) : 1,
RULE SERVED BY DS for Respondent(s) : 1 - 2.
MR ND GOHIL AGP for Respondent(s) : 3,

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CORAM : HONOURABLE MR.JUSTICE P.B.MAJMUDAR

Date : 16/06/2006

ORAL JUDGMENT

1. By filing this petition, the petitioner, who is detained under the provisions of Prevention of Anti Social Activities Act (“PASA” for short),

has challenged his detention order dated 30-11-2005, by which he is detained as a “bootlegger” under Section 3 (1) read with Section 2 (b) of PASA. Along with the order of detention, the petitioner is also served with the grounds of detention. In the grounds of detention, there is a reference to six criminal cases registered against the petitioner. The aforesaid criminal cases are registered against the petitioner in connection with dealing in country liquor.

2. The detaining authority after arriving at a subjective satisfaction has passed the aforesaid order of detention against the petitioner. According to the detaining authority, the petitioner has violated the law and order and public order. It is also stated in the detention order that the activities of the petitioner are prejudicial to public health.

3. Mr. B.C.Dave, learned advocate for the petitioner has vehemently submitted that except the pending criminal cases registered against the petitioner there is no other credible material available on record by which it can be said that the petitioner has violated public order and his activities are detrimental to public health. He has further

submitted that even no statement of any independent witness under Section 9 (2) of the Act is taken and the sole basis of passing the order of detention is the pending criminal cases registered against him.

4. Mr. Dave has further submitted that it cannot be said that the detenu is a bootlegger simply because six criminal cases are registered against him under the Bombay Prohibition Act and it can at the most be said that the act of the petitioner is in violation of law and order but it cannot be said that the petitioner has violated public order or that his activities are detrimental to public health. He has further submitted that simply because the petitioner was alleged to have possessed country liquor, it cannot be said that his activity is prejudicial to public health. He further submitted that it cannot be said that consumption of country liquor affects the public health unless there is some credible material on record in this behalf. It is submitted by him that the authority has not applied its mind properly and came to the conclusion that the activities of the petitioner are detrimental to public health, even when there is no credible material available on record in this behalf.

5. In order to substantiate his say, learned advocate for the petitioner has relied upon the decision of the Division Bench of this Court rendered in Letters Patent Appeal No.223 of 2000 in Special Civil Application No.554 of 2000 in the case of Ashok Balabhai Makwana V. State of Gujarat. In paragraph 5 of the said judgement, Division Bench of this Court has held as under :

> *"If we examine the present case on the anvil of the test which has been applied by the Supreme Court in the case of K.S. Zala v. State of Gujarat (supra), i.e. with regard to the presence of credible material and as to how the detaining authority has made the mention against the appellant being an obstruction to the public health and public order, we find that in the instant case so far as the statements of the witnesses which were recorded with regard to unregistered cases, that ground has been rejected by the learned Single Judge himself. It is, of course, true that after narrating the particulars of the criminal cases, the detaining authority has mentioned that the activities of the appellant were an obstacle to the public health and public order, but this bald observation cannot be taken to be decisive so as to arrive at the satisfaction that the activities of the petitioner were prejudicial to the public order or public health and that tempo of public life was disturbed. No observation made in any*

part of the judgement can be read in isolation and bereft the context. The judgement is to be read as a whole and even the observations which have been made by the Supreme Court in para 6 of the judgement are to be considered in light of the earlier observations made in para 5 where presence of credible material before the detaining authority has been insisted upon. Thus, litmus test to find out as to whether it is a case of breach of public order or breach of public health is concerned, credible material has to be there. In the case of K.S. Zala before the Supreme Court, the detaining authority had also relied upon the statements of the witnesses so as to show that violence resorted to by the petitioner in that case had disturbed the even tempo of public life and the material on record had shown that members of the public of those localities had to run away from there and to go inside their houses and to close their doors. No such fact situation has been mentioned in the present case and the ground with regard to the statements of the three witnesses has been rejected by the learned Single Judge himself and it has been held that there had been violation or infringement of the petitioner's right against such statements. In this view of the matter whatsoever said by the three witnesses with regard to unregistered cases and with regard to the three incidents referred to hereinabove, it cannot be considered to be the material germane for the purpose of

consideration of the threat to the public health and public order. Thus, the only material which remains is the registered criminal cases and that by itself cannot be said to be a material for the purpose of holding that the appellant's activities had become a threat to the public order and public health. Necessary material in this regard is totally wanting in the body of the detention order itself. In large number of cases, the Supreme Court has considered that involvement in bootlegging activities even if coupled with violence does not amount to threat to public order or public health. The mere mention of allegations unless they are supported by any material cannot be said to be material germane for the purpose of arriving at the satisfaction with regard to breach of public order or public health and we find that after giving particulars of criminal cases, the detaining authority by including certain allegations, not supported by any credible material has simply observed that the appellant's activities were an obstacle to the public health and public order. In this view of the mater keeping in view the observations made by the Supreme Court in the case of K.S. Zala v. State of Gujarat (supra) itself in paras 4 and 5, we do not find that it can be held to be a case of breach of public health and public order. Learned counsel for the appellant has also argued several other points before us, but we do not find it necessary to go into those grounds.

It may be mentioned that it was not a case of breach of public order or public health and it was not argued before the learned Single Judge. Even if that be so, in such matters, the point which arises on the face of the facts of the case by the body of the order itself, which does not require further investigation of the facts, can certainly be allowed to be raised and we allow learned counsel for the appellant to raise this point and find that this point is not without substance. The impugned order passed by the learned single Judge upholding the detention order therefore, cannot be said to be in consonance with the settled position of law. The detention order deserves to be quashed and set aside on this ground alone. We, therefore, do not go into other grounds which were raised on behalf of the appellants."

6. On the other hand, learned AGP Mr. N.D.Gohil has submitted that since the petitioner is involved in six criminal cases in connection with dealing with country liquor, the authority was justified in arriving at a subjective satisfaction.

7. Considering the aforesaid aspect of the matter and considering the fact that there is nothing to show that the activities of the petitioner are prejudicial to public health, at the most it can be said that the petitioner is guilty of violating law and order but it cannot be said that the activities

of the petitioner are prejudicial to public health, therefore, the impugned order of detention is required to be quashed and set aside.

8. In view of what is stated hereinabove,the petition is allowed. The order of detention passed against the detenu dated 30-11-2005 is quashed and set aside. The detenu Jashubha Ladhubha Zala is ordered to be released forthwith unless his presence is required in connection with any other case. Rule is made absolute with no order as to costs.

(P.B. MAJMUDAR, J.)

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